



Department of State

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EXCISE
TELEGRAM

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S/S-O:KUDLEAKLEY:EO
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DEPARTMENT OF STATE A/CDC/MR
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ROUTINE

ALDAC.

CFR REPORT, INFORM CONSULS, CINC/SHAPE FOR POLADS ONLY

E.O. 12065: GDS 11/26/86 (OLEAKLEY, KENNETH W.)

TAGS: XX, US

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6. (U) 10 - LARGE UNGA MAJORITY BACKS NEW RESOLUTION ON AFGHANISTAN (GDS 11/26/86)

(U) THE GENERAL ASSEMBLY RENEUED ITS DEMAND FOR IMMEDIATE WITHDRAWAL OF SOVIET TROOPS FROM AFGHANISTAN AND SELF-DETERMINATION FOR THE AFGHANS IN A RESOLUTION ADOPTED NOVEMBER 20. THE VOTE OF 111(FOR) - 22 (AGAINST) - 12 (ABSTAIN) WAS EVEN HIGHER THAN THE 104-26-16 VOTE FOR THE RESOLUTION PASSED BY THE UNGA EMERGENCY SESSION ON JANUARY 14. IT WAS A STUNNING DIPLOMATIC DEFEAT FOR THE SOVIET UNION.

(U) AS WELL AS RESTATING THE MAIN ELEMENTS OF THE JANUARY 14 RESOLUTION--WITHDRAWAL OF FOREIGN TROOPS, SELF-DETERMINATION, NON-INTERVENTION AND RESTORATION OF AFGHAN INDEPENDENCE AND NEUTRALITY--THE NEW RESOLUTION EXPRESSES HOPE THAT THE SECRETARY GENERAL WILL APPOINT A SPECIAL REPRESENTATIVE TO PURSUE A POLITICAL SETTLEMENT IN AFGHANISTAN.

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SOVIETS, NEVERTHELESS, DENOUNCED THE RESOLUTION, INCLUDING A ROLE FOR THE PROPOSED SPECIAL REPRESENTATIVE, AS "INTERFERENCE" IN AFGHANISTAN'S INTERNAL AFFAIRS. THEY TRIED TO STRONG-ARM MANY AFRICAN AND THIRD WORLD DELEGATIONS INTO OPPOSING THE RESOLUTION BY WARNING THEM THAT A YES VOTE WOULD BE AN "UNFRIENDLY ACT". THIS TACTIC FAILED, AND ALL COUNTRIES WHO VOTED FOR THE JANUARY 14 RESOLUTION, EXCEPT BOLIVIA AND IRAQ (WHO ABSENTED THEMSELVES), SUPPORTED THE NEW RESOLUTION. IN ADDITION, NINE NATIONS, MOSTLY AFRICAN, CHANGED THEIR POSITION FROM ABSTENTION OR NON-PARTICIPATION IN THE JANUARY VOTE TO SUPPORT FOR THE NEW RESOLUTION (BURUNDI, CENTRAL AFRICAN REPUBLIC, COMOROS, EQUATORIAL GUINEA, GUINEA, SOLOMON ISLANDS, SUDAN, UGANDA AND ZAMBIA). THE TWENTY-TWO "NO" VOTES WERE MOSTLY SOCIALIST-BLOC COUNTRIES, BUT ALSO INCLUDED SYRIA, SAO TOME AND PRINCIPE, AND MADAGASCAR, WHICH ABSTAINED, AND SEYCHELLES, WHICH DID NOT PARTICIPATE, IN THE JANUARY VOTE.

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(C) SECRETARY GENERAL WALDHEIM IS EXPECTED TO APPOINT A SPECIAL REPRESENTATIVE TO EXPLORE A POLITICAL SETTLEMENT IN ACCORDANCE WITH THE TERMS OF THE RESOLUTION. BUT, SINCE THE SOVIETS OPPOSE ANY ROLE FOR A SPECIAL REPRESENTATIVE, THERE IS LITTLE HOPE THAT THE RESOLUTION WILL LEAD TO EARLY NEGOTIATIONS. USUN IS EMPHASIZING TO WALDHEIM OUR VIEW THAT THE TERMS OF THE RESOLUTION REQUIRE WITHDRAWAL OF SOVIET TROOPS AS FUNDAMENTAL TO A SETTLEMENT, AND PRECLUDE ANY RESORT TO THE SOVIET/AFGHAN MAY 14 PROPOSALS, WHICH EQUATE SOVIET WITHDRAWAL WITH AN END TO THE AFGHAN RESISTANCE, AS A BASIS FOR NEGOTIATIONS.

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